

Statement of proposal



# WHAKATAKINGA INTRODUCTION



**Hastings District Council is reviewing its Local Alcohol Policy.**

**The current Local Alcohol Policy (LAP) is joint with Napier City Council and came into effect in 2019 and is now due for review.**



The current policy sets alcohol licensing criteria for when, where and how alcohol is sold in the district. The LAP:

- Further restricts the hours of trade for all licence types.
- Restricts the location of further licences, specifically bottle stores, in our most vulnerable communities.
- Provides additional tools through discretionary conditions to the District Licensing Committee who make the decisions about licence application.

The new policy proposes to strengthen the provisions in the policy to further reduce alcohol related harm in our community.

The proposal moves to an individual policy just for Hastings District while remaining consistent with Napier City Council. Both Napier City Council and Hastings District Councils are reviewing their policies in parallel but are separating for ease of administration and efficiency.



**We are seeking views on the proposed changes.**

**NOTE:** The transition to individual policies for Napier and Hastings is not part of the special consultation process. For further details please see Council report found at: [hastingsdc.govt.nz/alcohol-licensing](https://hastingsdc.govt.nz/alcohol-licensing) or under Alcohol Licensing on the Council website.



# TUKANGA Ā MOHOA NEI PROCESS TO DATE

The original policy was developed over several years between 2013–2019 in line with the requirements of the Act. Between 2019 and 2024 several things have been considered and completed:

- Consultation with the NZ Police, Council Inspectors, and Medical Officer of Health
- Stakeholder group meetings and feedback
- Data collection and development of a research report as required under section 78 of the Act.
- Analysis of other council LAP reviews
- Analysis of changes to legislation
- Development of an Issues and Options paper to ascertain appropriate changes to the LAP
- Consultation with Hastings District Council Councillor's

A Council report was completed regarding the issues and options and research conducted for the LAP which influenced the proposed changes. Full copies of the reports can be found at: [hastingsdc.govt.nz/beer-licensing](https://hastingsdc.govt.nz/beer-licensing)

# TONO A TE KAUNIHERA COUNCILS PROPOSAL

The Draft LAP is available in appendix one. The main proposed changes are in green in the table below:

| ELEMENT OF THE LAP   | CURRENT VERSION (2019)   | PROPOSED DRAFT LAP PROVISIONS (2025)   |
|--|--|--|
| <h2 style="text-align: center;">Maximum licenced trading hours</h2> <p>Note: it is expected the policy position is to ensure the hours are appropriate and reasonable for each premises. The proposed hours are not intended to set an expectation that the district licensing committee and the alcohol regulatory and licensing authority will always issue licenses for the full maximum trading hours.</p> |  |  |
| <b>On Licence Hours</b>  | <b>Taverns/bars/pubs/night-clubs</b><br>8am to 3am the following day<br>Monday to Sunday<br><br>One way door restriction:<br>Mandatory at 2am  | <b>Change: Reduced by One hour and addition of licence type categories; please see issues and options paper for more details.</b><br><br><b>Taverns/bars/pubs/night-clubs/breweries/cideries/distilleries/Endorsed Caterer</b><br>8am to 2am the following day Monday to Sunday<br>One way door restriction: Mandatory at 1am  |
|  | <b>Cafes/restaurants/wineries/winery restaurants</b><br>8am to 2am the following day<br>Monday to Sunday   | <b>Change: Reduced by One hour and addition of licence type categories; please see issues and options paper for more details.</b><br><br><b>Cafes/restaurants/wineries/winery restaurants/Hotels (accommodation)</b><br>8am to 1am the following day Monday to Sunday  |
|  | <b>Entertainment Venues</b><br>Licensing hours are to be consistent with the nature and activities of the premise and in general shall range from:<br><br>8am to 2am the following day<br>Monday to Sunday | <b>Change: Reduced by One hour and addition of licence type categories; please see issues and options paper for more details.</b><br><br><b>Entertainment Venues, Function Centre and premises otherwise not specified (as per Regulation 5 of Sale and Supply of Alcohol (Fees) Regulations 2013.)</b><br><br><b>(i.e. cinema, theatre, bowling, brothel, function centre, wedding venue – see definitions section for further details)</b><br><br>Licensing hours are to be consistent with the nature and activities of the premise and in general shall range from:<br>8am to 1am the following day Monday to Sunday |
| <b>Off Licence Hours</b>   | <b>Grocery stores/supermarkets</b><br>7am to 10pm Monday to Sunday   | <b>Change: Reduced hours. Please see issues and options paper for more details.</b><br><br><b>Grocery stores and supermarkets</b><br>All off licences (excluding remote sales)<br>9am to 9pm Monday to Sunday  |
|  | <b>All other off licences (excluding remote sales)</b><br>9am to 10pm Monday to Sunday   | <b>Change: Reduced by One hour. Please see issues and options paper for more details.</b><br><br><b>All other off licences</b><br>9am to 9pm Monday to Sunday  |

| ELEMENT OF THE LAP         | CURRENT VERSION (2019)  | PROPOSED DRAFT LAP PROVISIONS (2025)   |
|----------------------------|---|--|
| <b>Off Licence Hours</b>   | <p><b>Remote Sales - Under the SSAA 2012</b></p> <p><b>Sales can occur any day at any time. Delivery 6am-11pm, Monday to Sunday.</b></p> <p>AND</p> <p><i>No alcohol is sold on or delivered from the premises on Good Friday, or Christmas Day, or before 1 pm on Anzac Day; and</i></p> <p><i>No alcohol is sold on or delivered from the premises at any time on Easter Sunday unless it is grape wine or fruit or vegetable wine made</i></p> <p><i>(i) on the premises; or</i></p> <p><i>(ii) from produce harvested from land on which the premises are situated.</i></p> | <p><b>No Change</b></p>  |
| <b>Club Licence Hours:</b> | <p>Licensing hours are to be consistent with the nature and activities of the club and in general shall range from:</p> <p>8am to 1am the following day Monday to Sunday</p>  | <p><b>Change: Reduced by One hour for class 2 &amp; 3 clubs and split licence type categories; please see issues and options paper for more details.</b></p>   |
|                            | <p>8am to 1am the following day Monday to Sunday</p>  | <p><b>Addition of licence type categories – no change to hours for class one clubs; please see issues and options paper for more details</b></p> <p><b>Class One Club Licences</b> (as per the Sale and Supply of Alcohol (Fees) Regulations 2013 – a club licence that has at least 1000 members of the purchase age and in the opinion of the TA, operates any part of the premises in the nature of a tavern at any time.)</p> <p>Licensing hours are to be consistent with the nature and activities of the club and in general shall range from:</p> <p>8am to 1am the following day Monday to Sunday</p> |
|                            |   | <p><b>Change: Reduced by One hour and addition of licence type categories; please see issues and options paper for more details</b></p> <p><b>Class Two and Three Clubs</b> (as per the Sale and Supply of Alcohol (Fees) Regulations 2013 – that is not a class one club.)</p> <p>Licensing hours are to be consistent with the nature and activities of the club and in general shall range from:</p> <p>8am to 12am midnight the following day Monday to Sunday</p>   |

| ELEMENT OF THE LAP                   | CURRENT VERSION (2019)   | PROPOSED DRAFT LAP PROVISIONS (2025)   |
|--------------------------------------|--|--|
| <b>Special Licence Hours:</b>        | No specific provisions   | <p><b>Change: Hours specified; please see issues and options paper for more details</b></p> <p>8am to 2am the following day – Monday to Sunday, unless the event is deemed suitable to extend beyond these hours, and the applicant can provide justification for the need for the extended hours.</p> |
| <b>Location of licenced premises</b> |  |  |
| <b>Location of Licenced Premises</b> | <p>No further off-licences are to be issued for any premises being a bottle store on land located within:</p> <ul style="list-style-type: none"> <li>• <b>Flaxmere</b> – Hastings District Plan Commercial Service or Suburban Commercial zone in Flaxmere, or any Precinct within the Flaxmere Village Centre Zone or Scheduled sites 1 and 2 within Flaxmere shown as identified in Map 1.</li> <li>• <b>Camberley</b> – Hastings District Plan Suburban commercial Zone – Map 2</li> </ul>                                  | <p><b>No Change. Please see issues and options paper for more details.</b></p>   |
| <b>Discretionary conditions</b>      |  |  |
| <b>Discretionary Conditions</b>      | <p>Guided by the following:</p> <ul style="list-style-type: none"> <li>• <b>Connection</b> – whether there is a connection between the problem to be addressed and the proposed activity.</li> <li>• <b>Impact</b> – whether in the opinion of the District Licensing Committee the proposed condition will contribute to making the drinking environment safer and minimise harm.</li> <li>• <b>Reasonableness</b> – whether it is within the capabilities of the applicant or licensee to satisfy this condition.</li> </ul> | <p><b>No change to guidance</b></p>  |

## Discretionary conditions

### Discretionary Conditions: On Licence / Club Licence

- CCTV cameras (location and number)
- Provision of effective exterior lighting
- No serving in glass containers at specified times
- Number of door-staff and provision of additional security staff after specified times.
- Management of patrons queuing to enter the licensed premise.
- Limit on the number of drinks per customer at specified times.
- No shots or types of drinks to be served after specified times.
- Limit on drink sizes after specified times.
- Conditions relating to management: such as certificated staff required if the maximum occupancy exceeds a prescribed number or if recommended by Police or the Inspector, requirement for multiple managers etc.
- One way door restrictions
- Provision of transport for patrons
- Restriction on the use of outdoor areas after a specified time

### Change: Addition of new Discretionary Conditions

- CCTV cameras (location and number – keeping recordings for at least 28 days)
- Provision of effective exterior lighting
- No serving in glass containers at specified times
- Number of door-staff and provision of additional security staff after specified times.
- Management of patrons queuing to enter the licensed premise.
- Limit on the number of drinks per customer at specified times.
- No shots or types of drinks to be served after specified times.
- Limit on drink sizes after specified times.
- Conditions relating to management: such as certificated staff required if the maximum occupancy exceeds a prescribed number or if recommended by Police or the Inspector, requirement for multiple managers etc.
- One way door restrictions
- Provision of transport for patrons
- Restriction on the use of outdoor areas after a specified time
- Club specific – Conditions relating to management: such as certificated staff required at all clubs unless the bar is staffed voluntarily, and membership is below a prescribed number.

In addition to the above:

- Utilise the principals of Crime Prevention through Environmental Design. (CPTED)
- Require impact assessments by an applicant if a premises is in a particularly low socio-economic area or an area known to have alcohol related harm issues. This impact assessment should detail how the applicant will mitigate any issues with amenity and good order and may result in conditions imposed on the licence to ensure the minimisation of alcohol related harm on the surrounding community.
- Maintain and provide as a part of the application process and upon request from an inspector or NZ Police, supply an incident register of alcohol related incidents and mandatory reporting of violent incidents to NZ Police.
- Maintain and provide upon request a duty manager register.

| ELEMENT OF THE LAP                                | CURRENT VERSION (2019)  | PROPOSED DRAFT LAP PROVISIONS (2025)  |
|---|---|---|
| <b>Discretionary conditions</b>                   |   |   |
| <b>Discretionary Conditions: Off Licence</b>      | <ul style="list-style-type: none"> <li>• Display of safe drinking messages/material</li> </ul>  | <p><b>Change: Addition of new Discretionary Conditions</b></p> <ul style="list-style-type: none"> <li>• Display of safe drinking messages/material</li> </ul> <p>In addition to the above:</p> <ul style="list-style-type: none"> <li>• CCTV cameras (location and number – keeping recordings for at least 28 days)</li> <li>• Provision of effective exterior lighting</li> <li>• Limit on alcohol related exterior signage or advertising to 30% of the building or glass exterior.</li> <li>• No single sale of Ready to Drink (RTD) or mainstream beer under 500ml.</li> <li>• Utilise the principals of Crime Prevention through Environmental Design. (CPTED)</li> <li>• Require impact assessments by an applicant if a premises is in a particularly low socio-economic area or an area known to have issues.</li> <li>• Maintain and provide as a part of the application process and upon request from an inspector or NZ Police, supply an incident register of alcohol related incidents and mandatory reporting of violent incidents to NZ Police.</li> <li>• Maintain and provide upon request a duty manager register.</li> <li>• Low alcoholic drinks and 0% alcohol beer to be available for sale.</li> <li>• No end of Isle sales of alcohol for supermarkets and grocery stores.</li> </ul>                               |
| <b>Discretionary Conditions: Special Licences</b> | <ul style="list-style-type: none"> <li>• Restriction on the type of drinks sold the alcohol percentage of the drinks and the type of containers the drinks are served in.</li> <li>• One way door restrictions</li> </ul> | <p><b>Change: Addition of new Discretionary Conditions</b></p> <ul style="list-style-type: none"> <li>• Restriction on the type of drinks sold, the alcohol percentage of the drinks and the type of containers the drinks are served in</li> <li>• One way door restrictions</li> <li>• Requirement of a separate line or service area for non-alcoholic beverages where the special licence is likely to have patrons that are under the legal drinking age.</li> <li>• For Class one events <ul style="list-style-type: none"> <li>- Security Staff, porta loos and rubbish bins provided in the surrounding areas to assist with issues with amenity and good order.</li> <li>- No full bottle wine sales for onsite consumption</li> <li>- Serve reduction systems in place to manage intoxication levels – maximum serves of 2 per sale reducing to 1.</li> <li>- Prescribed ratio of security staff to patrons</li> <li>- High visibility clothing to be worn by security staff and be visible to others.</li> <li>- Means of ingress/egress for emergency services</li> <li>- Submission of Applications at least 25 working days prior to the event to allow for processing and potential stakeholder meetings</li> <li>- A sufficiently detailed Alcohol Management Plan as per Section 143 of the SSAA 2012</li> </ul> </li> </ul> |





# NGĀ TAKE MŌ TE TONO

## REASONS FOR THE PROPOSAL

**The proposed revisions to the Local Alcohol Policy (LAP) are designed to further reduce alcohol-related harm within the community, while recognising the alcohol industry as a legitimate, legal sector. The policy adjustments aim to support a vibrant night-time economy, while ensuring that alcohol-related harm is kept to a minimum.**

Consultation with various stakeholders—including health professionals, law enforcement, and Alcohol Licensing Inspectors—has shown broad consensus on the efficacy of the existing policy provisions. These stakeholders agree that the current policy framework is effective and should be retained and strengthened where possible.

The proposed changes are based on evidence, research and input gathered from stakeholders, with a focus on reinforcing the existing provisions. The goal is to further enhance the effectiveness of the policy in reducing alcohol-related harm, ensuring that the Hastings District remains a safe, healthy community while continuing to support a responsible night-time economy.





## TE HĪTORI ME NGĀ HERE O TE TURE LEGISLATIVE BACKGROUND AND PARAMETERS

Under the SSAA 2012, Territorial Authorities can develop Local Alcohol Policies (LAPs) and Section 77 of the Act sets out the licensing matters that can be addressed through a LAP, these are:

- Location of licensed premises by reference to broad areas
- Location of licensed premises by reference to proximity to premises or facilities of particular kinds
- Whether further licences (or licences of a particular kind or kinds) should be issued for premises in the district concerned, or any stated part of the district.
- Maximum trading hours
- The issue of licences, or licences of a particular kind or kinds, subject to discretionary conditions.
- One-way door restrictions.

NOTE: Local Alcohol Policies cannot include policies unrelated to licensing matters such as the price of alcohol, age limits for drinking or alcohol advertising and sponsorship.



# WHAKAPUAKINA Ō KŌRERO HAVE YOUR SAY

The Council is interested in receiving submissions on all matters relating to the draft LAP. The draft LAP is appended to this document. The public consultation period begins on **14 March 2025** and ends on the **14 April 2025**.

A public hearings process will follow on the **16 and 17 April 2025**.

Paper copies of the draft LAP are available at Hastings District Council (Lyndon Road East, Hastings) and Hastings, Flaxmere and Havelock North Libraries.

The draft LAP and all associated documents can also be downloaded from [hastingsdc.govt.nz/alcohol-licensing](https://hastingsdc.govt.nz/alcohol-licensing)



## Making a submission

Submissions can be made by:

- **Post:** Local Alcohol Policy Submission, Hastings District Council, Private Bag 9002, Hastings
- **Email:** [customerservice@hdc.govt.nz](mailto:customerservice@hdc.govt.nz)
- **Online:** [myvoicemychoice.co.nz](https://myvoicemychoice.co.nz)
- **In person:** Hastings District Council, 207 Lyndon Street East, Hastings



## Next steps

At the end of the submission period, a public hearing will consider all submissions and listen to all verbal submissions. Following this hearing Council will prepare a final draft LAP based on the community feedback.



# HERETAUNGA HASTINGS

DISTRICT  
COUNCIL

TE KAUNIHERA Ā-ROHE O HERETAUNGA  
HASTINGS DISTRICT COUNCIL

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